Evaluation of a community pharmacy delivered oral contraception service

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ABSTRACT
Introduction In the UK half of all pregnancies are unplanned and half of teenage pregnancies terminated. Southwark and Lambeth have the highest teenage conception rates in London. In 2009, many teenage pregnancies in Southwark led to terminations. A contraception service was established where qualified pharmacists supplied oral contraception (OC) using a patient group direction (PGD). This service evaluation aimed to assess this service delivered in five community pharmacies.

Methods Monthly data were submitted by each pharmacy to the Primary Care Trust on consultations, pills supplied, initial or subsequent supply and client referral. For specified periods consultation time was collected and a clinical notes audit undertaken. Client satisfaction was determined using a structured questionnaire returned to the pharmacy. Mystery shoppers were employed to assess the service.

Results A total of 741 consultations were undertaken by seven pharmacists at five community pharmacies (October 2009–June 2011) with many (45.5%) occurring following emergency contraception supply. The mean consultation time was 19 minutes. Combined OC was most commonly supplied with nearly half (46.1%) of initial supplies to first-time pill users. Most consultations (92.2%) were with women aged under 30 years, with 22.5% aged under 20. Most consultations were with black or black British clients. Of the 99 women using emergency hormonal contraception who had not previously used OC, most clients were first-time pill users. Half of UK pregnancies are unplanned and around half of teenage pregnancies are terminated. Having children in adolescence is associated with poor maternal and child social, economic and health outcomes incurring National Health Service costs estimated at £63 million per year. Improving access to contraception services can contribute to lowering teenage conception rates and reducing unintended pregnancies. The Government has released policy on preventing unintended teenage pregnancies, guidance on long-acting reversible contraception (LARC), and recently focused on LARC promotion. Consistent and long opening hours, anonymity, no appointments nor long waiting times mean community pharmacy has a key role in health service provision. Since 2001, emergency hormonal contraception (EHC) has been available from UK community pharmacies, increasing contraceptive access and potentially benefiting women by provision of longer-term contraceptive advice.

KEY MESSAGE POINTS
- Trained community pharmacists provided a clinically appropriate oral contraceptive service under a patient group direction.
- Community pharmacy is a feasible site from which to provide oral contraception and was used largely by young women accessing emergency hormonal contraception. Nearly half the clients were first-time pill users.
- Clients valued the community pharmacy OC service and would recommend it.

INTRODUCTION
Half of UK pregnancies are unplanned and around half of teenage pregnancies are terminated. Having children in adolescence is associated with poor maternal and child social, economic and health outcomes incurring National Health Service costs estimated at £63 million per year. Improving access to contraception services can contribute to lowering teenage conception rates and reducing unintended pregnancies. The Government has released policy on preventing unintended teenage pregnancies, guidance on long-acting reversible contraception (LARC), and recently focused on LARC promotion. Consistent and long opening hours, anonymity, no appointments nor long waiting times mean community pharmacy has a key role in health service provision. Since 2001, emergency hormonal contraception (EHC) has been available from UK community pharmacies, increasing contraceptive access and potentially benefiting women by provision of longer-term contraceptive advice.
Southwark and Lambeth have the highest teenage conception rates in London.\(^2\) In 2009, most teenage pregnancies in Southwark (66%) and Lambeth (60%) led to terminations. In 2005, approximately 16 693 young women aged 15–24 years were resident in Southwark and Lambeth.\(^10\) The largest ethnic groups are white or white British (Southwark, 66%; Lambeth 68%) and black or black British (17%).\(^11\) In Southwark conception rates are higher in black Caribbean, black African and mixed race groups, with a higher proportion of black African teenage pregnancies (74%) being terminated.\(^10\) In South East London 33% of all women aged under 25 years have had a repeat termination.\(^19\)

In 2008–2009, 7441 EHC consultations occurred in Southwark community pharmacies. Evaluations indicate that EHC access is more rapid in pharmacy than in sexual and reproductive health (SRH) services with similar clinical outcomes.\(^12\) Clients who attend a pharmacy for chlamydia testing value the speed, convenience and pharmacists’ non-judgemental attitude,\(^13\) although privacy at the counter can be suboptimal\(^12\) \(^13\) and trained pharmacists not always available.\(^13\)

Providing EHC clients with immediate access to oral contraception (OC) could contribute to reducing unintended pregnancies.

In 2009, Southwark and Lambeth Primary Care Trusts (PCTs) developed a patient group direction (PGD) for community pharmacists to supply OC without prescription. Qualified pharmacists, who had undertaken additional training, as described below, would provide initial and subsequent supplies of combined oral contraceptives (COCs) and progestogen-only pills (POPs) to women over 16 years who fulfilled particular criteria. The PGD enabled pharmacists to provide traditional or quick-starting of the pill. A 15 credit MSc module in Oral Hormonal Contraceptive Services was developed by the Department of Pharmacy and Florence Nightingale School of Nursing and Midwifery, King’s College London. This involved 5 days of tutorials including clinical assessment skills, completion of three Centre for Pharmacy Postgraduate Education (CPPE) distance learning packages (Contraception, Safeguarding Children and Emergency Contraception) and a clinical placement (20 hours) in SRH services under supervision (doctor/nurse mentor). Assessment was through a practice-based portfolio.

This service evaluation aimed to evaluate the OC service delivered by community pharmacists in Lambeth and Southwark.

**METHODS**

Expressions of interest in providing OC were invited from community pharmacies in March 2009. Pharmacies were selected based on sexual health service provision, high EHC supply rates and location in a high teenage pregnancy area. They were required to have a private consultation room. Two pharmacists from each pharmacy were recruited for training to ensure service cover. Sixteen pharmacists completed the OC service module (7 September 2009; 4 March 2011; 5 October 2011).

The service was advertised by posters displayed in the windows and at the counter of each pharmacy. Posters and cards advertising the service were sent to targeted local youth venues and sexual health services for display.

Participating pharmacies submitted monthly data to the PCT on consultations, pills supplied, initial or subsequent (client returning for further pill) supply and client referral. This evaluation uses data from October 2009 to June 2011. Consultation time was collected by the first three pharmacies offering the service (Pharmacies A, B and C, October 2009–September 2010). All the data were analysed using Microsoft Excel (2003). All studies were considered audit or service evaluation and therefore did not require ethical approval.

In August 2010, a clinical notes audit was conducted by a Southwark SRH specialty doctor at Pharmacy A (where most consultations occurred). One hundred and eighty randomly selected client consultations undertaken between October 2009 and August 2010 were audited against the criteria set out in the PGD. This audit assessed PGD adherence and clinical appropriateness of pill supply or referral.

A self-completed anonymous structured questionnaire adapted from the PCT chlamydia testing questionnaire\(^13\) was used to evaluate client satisfaction. Pharmacists at the first three pharmacies offering the service were requested to give the questionnaire to all clients during consultations between November 2009 and June 2010. Questionnaires were returned to the pharmacist for collection by the PCT.

In April–May 2010, mystery shopper evaluations were conducted at Pharmacies A, B and C using seven trained women (aged 16–18 years). Standard methodology was adapted for use.\(^14\) Mystery shoppers completed a structured questionnaire including Likert scales immediately after each visit scoring their experience.

**RESULTS**

**Service provision**

OC was provided in five pharmacies (Table 1). Due to pharmacists not completing training or trained pharmacists moving pharmacy, Pharmacies B and D had only one trained pharmacist and Pharmacy C one part-time trained pharmacist. Differences in mean average consultations per month of service ranged from 30.5 (Pharmacy A) to 1.1 (Pharmacy B).

**Consultations**

A total of 741 consultations were undertaken (Table 2). Most (69.1%, \(n=512\)) resulted in an initial supply of contraception. COC was most commonly...
supplied (724 packs), with Microgynon® 30 constituting 65.1% (n=471). POP was less commonly supplied (196 packs), with Cerazette® constituting 64.3% (n=126) of POPs supplied. Nearly half (46.1%, n=236) of all initial supplies were to first-time pill users. A general referral was defined as referral to general practice or SRH services for a client requesting OC but not fulfilling the PGD criteria, a client requesting COC or POP not covered by the PGD or where the pharmacist had concerns about supply.

Subsequent pill supplies were only provided in Pharmacies A and D. In the first 6 months of service, Pharmacy D provided a higher proportion of subsequent supplies than Pharmacy A (a two sample t-test p=0.01).

### Client referrals

Client referral into the service was obtained for 602 (81.2%) consultations. Many were requested directly by clients (40.0%, n=241) or through discussion during EHC provision (45.5% n=274). General practice staff, other pharmacies or SRH services made 75 (12.5%) referrals. Conversation between the pharmacist and client when the clients attended for a reason other than EHC resulted in 12 (2.1%) consultations.

### Demographic data of clients

Age was collected for 98.8% (n=732), postcode for 98.0% (n=726) and ethnicity for 80.8% (n=599) of consultations. Consultations mainly occurred with Southwark or Lambeth residents (97.1%, n=705). Clients aged >40 years constituted 1.9% (n=14) of consultations, 5.9% (n=43) of consultations were with those aged 31–40 years, 26.1% (n=191) 25–30, 43.6% (n=319) 20–24 and 22.5% (n=165) ≤19 years. The largest proportion of consultations (54.1%, n=324) were with black or black British clients; 32.2% (n=193) with white clients; 5.8% (n=35) with clients from mixed ethnic groups; 3.5% (n=21) with Asian or British Asian clients; and 4.3% (n=23) with Chinese clients or those from another ethnic group.

### Table 1: Number of contraceptive consultations in all pharmacies between October 2009 and June 2011 (n=741)

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Pharmacy A</th>
<th>Pharmacy B</th>
<th>Pharmacy C</th>
<th>Pharmacy D</th>
<th>Pharmacy E</th>
</tr>
</thead>
<tbody>
<tr>
<td>Type of pharmacy</td>
<td>Small multiple</td>
<td>Independent</td>
<td>Independent</td>
<td>Independent</td>
<td>Independent</td>
</tr>
<tr>
<td>Trained pharmacists (n)</td>
<td>2</td>
<td>1</td>
<td>1 (part time)</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Period of service</td>
<td>October 2009 to present</td>
<td>October 2009 to September 2010</td>
<td>January 2010 to June 2010</td>
<td>January 2011 to present</td>
<td>June 2011 to present</td>
</tr>
<tr>
<td>Consultations (n)</td>
<td>641</td>
<td>13</td>
<td>18</td>
<td>63</td>
<td>6</td>
</tr>
</tbody>
</table>

### Table 2: Outcomes of contraceptive consultations in all pharmacies between October 2009 and June 2011 (n=741)

<table>
<thead>
<tr>
<th>Outcome of consultation</th>
<th>Number (n)</th>
<th>Percentage (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Consultations resulting in initial supply of OC to established pill user*</td>
<td>276</td>
<td>37.2</td>
</tr>
<tr>
<td>Consultations resulting in initial supply of OC to first-time pill user†</td>
<td>236</td>
<td>31.8</td>
</tr>
<tr>
<td>Consultations resulting in repeat supply of OC‡</td>
<td>181</td>
<td>24.4</td>
</tr>
<tr>
<td>Consultations resulting in general referral</td>
<td>36</td>
<td>4.9</td>
</tr>
<tr>
<td>Consultations resulting in LARC referral</td>
<td>9</td>
<td>1.2</td>
</tr>
<tr>
<td>Consultations resulting in under-16 years referral</td>
<td>3</td>
<td>0.4</td>
</tr>
</tbody>
</table>

*Established pill user describes a client who reports having previously been prescribed OC. Initial supply indicates that it is the first supply of OCPs prescribed from the participating pharmacy.
†First-time pill user describes a client who reports not having previously been prescribed OC.
‡Repeat supply describes a supply of OC given to a client who has previously been prescribed it at the participating pharmacy.

LARC, long-acting reversible contraception; OC, oral contraception.

### Consultation time

Consultation time was collected for 97.2% (n=384) consultations with a mean of 19 minutes. Contraceptive supply to first-time pill users took a mean of 21 minutes (SD±3.9), first supplies to established pill users 20 minutes (SD±5.4), subsequent supplies 17 minutes (SD±3.4), a general referral 15 minutes (SD±4.7) and LARC referral 13 minutes (SD±3.3). Mean consultation time was 19, 22 and 36 minutes in Pharmacies A, B and C, respectively.

### Client evaluation

Questionnaires were returned by 99 clients (total number of clients in time period=260; response rate=38.1%). Most clients’ questionnaires (84.4%, 81/96) had taken place in their local pharmacy. If the service had not been available in the pharmacy, 10.6% (10/94) would not have accessed contraception elsewhere.

Most respondents (88.3%, 83/94) reported discussing LARC. Of those who completed the questionnaire, most (87.5%, 84/96) were very satisfied with the service they had received, nine respondents were satisfied, none dissatisfied. Three were very dissatisfied (no further information provided). Most respondents (96.9%, 94/96) reported being very comfortable or comfortable talking to the pharmacist about contraception, no client was uncomfortable, although three people were very uncomfortable. All respondents were happy about privacy. All who responded (68/72) would recommend the service.

### Mystery shopper evaluation

Mystery shoppers undertook 19 visits to Pharmacies A (seven visits), B (six visits) and C (six visits),
although not all mystery shoppers completed all the assessment questions. On 8/14 visits where the question was completed, mystery shoppers rated counter staff very helpful or helpful. This ranged from 1/4 mystery shoppers in Pharmacy C to 5/5 in Pharmacy B. No one felt uncomfortable at the counter and all were happy with privacy. Twelve of 17 visits resulted in an immediate consultation (ranging from 3/6 in Pharmacy C to 5/6 in Pharmacy A) and the remaining visits resulted in mystery shoppers having to return. Ten of 13 visits resulted in mystery shoppers being happy with the waiting time (ranging from 2/3 in Pharmacy C to 5/5 in Pharmacy C).

Eleven of 14 visits resulted in trained pharmacists being rated as friendly and approachable (2/4 in Pharmacy C, 4/5 in Pharmacy A and 5/5 in Pharmacy B), 13 rated pharmacists knowledgeable about the pill (3/4 in Pharmacy C, 5/5 in Pharmacies A and B), 11 rated pharmacists knowledgeable about LARC (2/4 in Pharmacy C, 4/5 in Pharmacy B and 5/5 in Pharmacy A) and seven rated pharmacists knowledgeable about SRH services (ranging from 1/4 in Pharmacy C to 4/5 in Pharmacy A). Overall, on 14/16 visits mystery shoppers were very satisfied or satisfied with the service (4/5 in Pharmacy C, 5/6 in Pharmacy A and 5/5 in Pharmacy C).

Clinical audit
The clinical audit concluded that of the notes audited (n=180, 24% of total number of consultations) the pharmacists had adhered to the PGD, made clinically appropriate supplies and referred correctly in all the cases reviewed.

DISCUSSION
Service provision
This evaluation identifies community pharmacists as clinically competent to provide OC through a PGD, and pharmacies as a feasible site. The number and duration of consultations and proportion of subsequent pills supplied varied between pharmacies. This could reflect differences in staffing levels, local demographics or number of EHC consultations. In particular, it should be noted that Pharmacy A provided a much higher number of consultations than any other pharmacy. This may be because the pharmacy undertakes more EHC consultations than the other sites. The high standard deviation in mean consultation time suggests large variation. This could reflect the diversity of clients requesting contraception, the pharmacist’s familiarity with the PGD or different consultation styles, and warrants further investigation.

Referral
A number of unexpected referrals were received from general practice staff and SRH services. This indicates that community pharmacy may provide contraception when other services have high demand or are unavailable, thus increasing access to contraception. However, it was not possible to determine how many clients were referred by each service.

Client profile
The aim was to provide contraception to local young women who would not otherwise access contraception, or who used EHC as their regular method of avoiding pregnancy rather than long-term contraception. Nearly half of clients (46.1%) receiving an initial supply were first-time pill users and nearly half of consultations (45.5%) occurred following an EHC supply, indicating that the service was accessed by the target group. It is likely that the latter proportion is actually higher, as one limitation was that referral data included subsequent consultations. Another limitation was that the data did not identify the number of times clients had used EHC, or previous contraceptive use other than OC.

The highest proportion of consultations (43.6%) was with clients aged 20–24 years, with nearly a quarter (22.5%) aged under 20 years. This corresponds with the ages of those women at most risk of having a termination. However, although this service aims to reduce teenage pregnancy, the available data only provided age by category. It would have been useful to know how many clients were 17, 18 and 19 years old respectively, in order to know how many under-18-year-olds had accessed the service. The fact that 77.5% of clients were aged 20 years and over indicates that this age group requires a service. However, they may be in danger of being overlooked under policy that often focuses on service provision for teenagers.

Most clients (97.1%) were Southwark or Lambeth residents. Women from black African, black Caribbean, black British or other black ethnic groups were over-represented (54.1%) and women from white British, white Irish or other white ethnic groups under-represented (32.2%) compared to the local population. Since local conception rates are higher in black Caribbean and black African women and terminations higher in young black African women, this suggests the service is being accessed by the target population. However, available data identified number of consultations rather than number of clients, and does not allow for linking individual demographic data, for example, ethnicity with age group.

Client satisfaction
Most of the 99 clients who completed a satisfaction questionnaire were very satisfied or satisfied with the service and felt comfortable talking to the pharmacist about contraception. This was higher than other pharmacy sexual health service evaluations and this study does not agree with other studies where clients were unhappy about counter privacy. However, the present findings need to be interpreted with...
CONCLUSIONS

Trained pharmacists were clinically competent and provided OC in community pharmacy. Retention of trained pharmacists may have impacted some pharmacies’ capacity to provide a consistent service. This service was accessed by the target population; young women using EHC who had not previously used OC. Client satisfaction within the service, based on self-reports from a self-selected small sub-group of clients, was very satisfactory, though this cannot be extrapolated to the entire study population or the general public. Mystery shoppers were largely satisfied, although they reported difficulties obtaining a consultation in some pharmacies.

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